# Monetary stabilisation policy in a monetary union: some simple analytics

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# ABSTRACT

We do two things in this paper. First, we look at some simple models of monetary decision making in a monetary union and ask how much more variable a country's output and inflation is likely to be if it joins the union. We answer this analytically and then go on to 'calibrate' the simple model. The model has few structural equations, but it is useful in allowing us to examine how the variability of output and inflation are likely to change as key parameters change. Our conclusions on this front are likely to be sensitive to model specification. However, we also identify a second best issue concerning the optimal make-up of the monetary union which is likely to be more robust: namely that only when all members of the union have the same structural parameter values (and shocks are perfectly correlated) will it be optimal for a new member to have these same structural parameter values. \*Monetary Analysis, Bank of England, Threadneedle Street, London EC2R 8AH.

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# Introduction

There are many potential economic costs of and benefits to joining a monetary union. The debate surrounding the desirability or otherwise of European Monetary Union (EMU) emphasised a number of these. One of the more talked about benefits is that of reduced exchange rate volatility. On the downside, monetary union requires a common monetary policy (one official interest rate). In the absence of full factor mobility and/or wage and price flexibility, that may entail some countries setting their official interest rate at a level that they would not otherwise have wanted (when, for example, countries wish to stabilise idiosyncratic shocks, or when they find themselves on a different part of the economic cycle).

We make no attempt to analyse or quantify all these costs and benefits. This paper is not a costbenefit analysis of monetary union from the standpoint of any specific country. Instead we focus on the stabilisation policy issue. First, we look at some simple representations of the decision making process under monetary union, and ask how much more variable output and inflation are likely to be should a country choose to join with a large group. We can, and do, answer this question analytically, but to make the results more tangible we also 'calibrate' our simple model to derive estimates of this welfare loss. These results are undoubtedly model specific (and our model has so few equations that we make no strong claim as to its "realism"). Second, we identify a second best problem relating to the optimal composition of a monetary union. We find that only when supply shocks are perfectly correlated across countries will it necessarily be optimal for all members of the union to have the same transmission mechanism and the same preference parameters. This result is likely to be more general.

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We focus on stabilisation policy in response only to real shocks, a choice that we justify on both practical and theoretical grounds.<sup>(2)</sup> Bayoumi and Eichengreen (1994) use the structural VAR method of Blanchard and Quah (1989) to identify and then compare primitive shocks to demand and supply in a number of different economies. Although the application and interpretation of SVARs is not without its critics – see, for example, Buiter (1995) and Rudebusch (1996) – a concern has emerged from that literature that supply shocks may be important. And within Europe, there is some evidence that the real shocks outside a core of countries may be largely asymmetric. In our calculations we use two alternative sets of (we hope) plausible values for the size and the degree of symmetry of the shocks. And it turns out, not surprisingly, that our conclusions are sensitive to these numbers, and primarily to the size of the shocks.

In terms of the theoretical framework we adopt, it would be straightforward to extend the model in a number of more realistic directions, for example to incorporate money demand shocks (see Persson and Tabellini (1995b)), but that would make the calculations in the second part of the paper rather unwieldy, and our conclusions less sharp. However, ignoring this extension may not affect our qualitative results too much. It is well known, following the analyses of Poole (1970) and Boyer (1978) and much subsequent work, that in the face of these shocks in the kind of model we employ, what is optimal for countries separately (namely nominal interest rate pegging, or exchange rate pegging) remains so for both countries jointly<sup>(3)</sup>. Cutting to the chase and focusing on supply shocks, then, seems to be a reasonable simplification within the context of a monetary union.

One final word of caution. Although the framework that we use is simple and transparent, and leads to fairly sharp conclusions, it is open to serious criticism. For instance, some will feel uncomfortable with the lack of microfoundations. And as Obstfeld and Rogoff (1996) suggest, it is not clear that in a general equilibrium setup, even one with Keynesian features, the conclusions of the policy coordination/stabilisation literature which we are implicitly drawing on (see for example, Canzoneri and Henderson (1991)), will be robust, although such analyses have not yet to our knowledge been carried out. (That is why we mentioned above the model-specific nature of our results.) Others may feel that the shocks we use are not a good representation of the actual

<sup>(2)</sup> We ignore any stabilisation from fiscal policy, and the possibility that after EMU both the transmission mechanisms and correlation between supply shocks across countries may change.

<sup>(3)</sup> What matters then is the total joint money stock, and not the countrywise decomposition.

shocks that policymakers face in their regular deliberations on the conduct of monetary policy. Still others might feel that stabilisation policy is only of second order importance (e.g., Lucas (1987) or Atkeson and Phelan (1994)) in welfare terms. These points are clearly important and well taken, and we could at best offer only a partial defense on each of these scores. Our principal justification for proceeding as we do is that the model we use is still popular, particularly amongst economists with an explicit policy slant to their analyses<sup>(4)</sup>. That being the case, the quantitative implication of these models would appear to be of interest.

In section 1 we set out a simple model of optimal domestic monetary policy. In section 2 we look at monetary policy in two characterisations of EMU. We then compare welfare across these three regimes. In section 3 we discuss the selection of plausible values for each of our model parameters. In section 4 we set out an intuitive metric for comparing welfare across different monetary policy regimes, based on equivalent falls in GDP below the natural rate. In section 5 we present our baseline results, and in section 6 we extend these by asking what factors influence the optimal structure of monetary union. In our model the answer, perhaps rather obviously, is that in an ideal world all member countries are identical in all respects (they have identical transmission mechanisms, identical preferences and face, period by period, and identical supply shock). Perhaps less obvious is that, where one member differs in some respect from the others (perhaps because it faces a different supply shock), it is most likely optimal for it to differ in other respects also. This is an application of the theory of second best. Section 7 summarises and concludes.

# 1. Optimal domestic policy

In this section we derive the expected loss under the optimal domestic monetary policy rule. We use the simplest possible model of the policy trade-off facing a monetary authority in the face of shocks to the supply-side of the economy. The set-up of the model is fairly standard. At the beginning of each period agents enter into (sticky) nominal wage contracts. Subsequently a supply-side shock is realised. The policymaker, who we assume has no inflation bias, observes the supply shock perfectly. He may choose partly to offset this. In general, a positive supply-side shock will drive inflation below, and pushe output above, target. Offsetting fully the inflation surprise allows the authorities to meet their inflation objective but it entails the full effect of the

<sup>(4)</sup> See, for example, recent papers by Walsh (1996), Svensson (1996), Persson and Tabellini (1996) and King (1997).

shock feeding through to output. Optimally, the policymaker will balance the loss from both of his targets. This tradeoff is implicit in the quadratic loss function (L), and is represented by the parameter f.

$$L_t = 0.5(1 - \boldsymbol{f})(\boldsymbol{p}_t - \overline{\boldsymbol{p}})^2 + 0.5\boldsymbol{f}(y_t - \overline{y})^2$$
[1]

Time *t* output in the home country  $(y_t)$  is equal to a constant  $(\overline{y})$  plus some proportion of an inflation surprise  $(\mathbf{p} - \mathbf{p}^e)$ , and a mean zero shock,  $e_t$ . This can be viewed as either one-off or permanent. The key point is that the effect is temporary since next period agents can correct for the 'error'. That is,

$$y_t = \overline{y}_t + \boldsymbol{a} (\boldsymbol{p}_t - \boldsymbol{p}_t^e) + e_t$$
[2]

We assume that the authority controls the inflation rate directly. Minimising [1] subject to [2] yields the authority's reaction function:

$$\boldsymbol{p}_{t} = \frac{1-\boldsymbol{f}}{1+\boldsymbol{a}^{2}\boldsymbol{f}-\boldsymbol{f}}\boldsymbol{\overline{p}} + \frac{\boldsymbol{a}^{2}\boldsymbol{f}}{1+\boldsymbol{a}^{2}\boldsymbol{f}-\boldsymbol{f}}\boldsymbol{p}^{e} - \frac{\boldsymbol{a}\boldsymbol{f}}{1+\boldsymbol{a}^{2}\boldsymbol{f}-\boldsymbol{f}}\boldsymbol{e}_{t}$$
[3]

 $p^e$  is that rate of inflation expected by the private sector when wage contracts are set. Taking rational expectations across [3] and rearranging, we find that  $p^e = \overline{p}$  (the intuition is that, on average, output is equal to the desired rate so there is no inflation bias). Using this result and substituting in [2] gives the optimal outturns  $\overline{p}_t$  and  $\overline{p}_t$  for inflation and output respectively:

$$\bar{\boldsymbol{p}}_{t} = \bar{\boldsymbol{p}} - \frac{\boldsymbol{a}\boldsymbol{f}}{1 + \boldsymbol{a}^{2}\boldsymbol{f} - \boldsymbol{f}}\boldsymbol{e}_{t}$$
[4]

$$\overline{\mathcal{P}}_{t} = \overline{y} + \frac{1 - f}{1 + a^{2}f - f}e_{t}$$
[5]

So long as the authority puts some weight on output (f > 0) and output is responsive to inflation surprises (a > 0) then the coefficient on  $e_t$  in [5] is less than unity. By implication, some of the effects of an adverse supply shock will take the form of higher-than-expected inflation. The expected loss under optimal domestic policy follows immediately:

$$E(L) = \frac{\mathbf{f}(1-\mathbf{f})}{2(1+\mathbf{a}^2\mathbf{f}-\mathbf{f})}\mathbf{s}_e^2$$
[6]

[6] gives the cost of output/inflation variability when a country is free to conduct optimal stabilisation. It is the benchmark against which loss functions associated with alternative forms of EMU will be compared. It is clear that there is here no mention of the exchange rate or indeed any other international considerations (such as factor mobility). We need to justify this position, and we do so on practical grounds. To calibrate a model of the policy making problem as simply as possible we need to minimise the number of parameters for which we need to find values. By excluding equations for PPP and UIP (and keeping the loss function as a function of only output and inflation, and not exchange rates) we achieve this. Fortunately, this may not be such a harmful simplification as it first appears.

Whilst theoretical analyses (e.g., Canzoneri and Henderson (1991)) tend to suggest that countries should set policy cooperatively, empirical analyses indicate that the incremental benefit to such cooperation over the welfare outcome associated with the best non-co-operative policies is probably positive but also likely to be limited. There are two basic reasons for this. First, the linkages between economies are generally such that the spill-over effects are small. Second, empirical work suggests that poor economic performance in the past often has at its root poorly designed domestic policies and has not primarily resulted from a lack of policy co-ordination across countries. In other words, [6] may be a fair approximation of the best achievable outturn. At any rate, we proceed on this basis<sup>(5)</sup>.

# 2. Two models of EMU

<sup>(5)</sup> See Hughes-Hallet (1986, 1987, 1993) for a detailed analyses of these issues, including the benefits of coordination. Nolan and Schaling (1997) provides a brief review of the theoretical and empirical policy coordination literature.

In this section we consider two alternative specifications of European Central Bank preferences. In model 1, the authority chooses an inflation rate to minimise the weighted sum of each country's own loss function. This is analytically analogous to a situation where the governor of each central bank votes according to the optimal policy in his or her own country, based on their own unique transmission mechanism and output/inflation preferences. In model 2, we envisage a union where committee members no longer have explicit regional commitments, but rather focus on deviations in aggregate EU output form target. It is clear that both models are stylized representations (or even caricatures?) of any actual or proposed monetary union decisionmaking structures. Nevertheless, they highlight some interesting interactions. For instance, as we shall see (in section 6), models 1 and 2 have quite different implications for the treatment of asymmetric shocks when structural parameters differ.

#### EMU Model 1

There are *n* member states indexed by *i*. Each has a loss function  $(L_i)$  where:

$$L_i = 0.5 (1 - \boldsymbol{f}_i) (\boldsymbol{p} - \overline{\boldsymbol{p}})^2 + 0.5 \boldsymbol{f}_i (y_i - \overline{y}_i)^2$$
<sup>[7]</sup>

The fact that there is no *i* subscript on p or  $\overline{p}$  implies that all members have a common inflation rate (because there is only one monetary policy<sup>(6)</sup>) and a common inflation target. Output in each country is given by a Phillips curve:

$$y_i = \overline{y}_i + \boldsymbol{a}_i \left( \boldsymbol{p} - \boldsymbol{p}^e \right) + e_i$$
[8]

No restrictions are placed on  $E(e_ie_j) \nleftrightarrow i,j$ . If these terms are large (i.e., there is a high degree of 'commonality' between supply shocks), we would conclude that spillover effects are favourable. Member states would tend to want similar stabilisation policies, period by period, thus reducing the welfare cost of EMU.

<sup>(6)</sup> Strictly, a common monetary policy is not a sufficient condition for a single inflation rate (as measured by, for example, the CPI). We must assume also that the law of one price holds and each country consumes an identical basket of goods.

The ECB (as social planner) assigns a weight  $g_i$  to country *i*'s utility such that  $\sum g_i = 1$ . Now the aggregate loss under model 1 ( $L_{\text{EMU1}}$ ) is given by:

$$L_{EMU1} = \sum_{i=1}^{n} \boldsymbol{g}_{i} L_{i}$$

$$= 0.5 \sum_{i=1}^{n} \boldsymbol{g}_{i} (1 - \boldsymbol{f}_{i}) (\boldsymbol{p} - \overline{\boldsymbol{p}})^{2} + 0.5 \sum_{i=1}^{n} \boldsymbol{g}_{i} \boldsymbol{f}_{i} (y_{i} - \overline{y}_{i})^{2}$$
[9]

As before, there is no output bias so  $p^e = \overline{p}$ . Using this in [9] the ECB must solve:

$$\min_{\boldsymbol{p}} L_{EMU1} = 0.5 \sum_{i=1}^{n} \boldsymbol{g}_{i} (1 - \boldsymbol{f}_{i}) (\boldsymbol{p} - \overline{\boldsymbol{p}})^{2} + 0.5 \sum_{i=1}^{n} \boldsymbol{g}_{i} \boldsymbol{f}_{i} [\boldsymbol{a}_{i} (\boldsymbol{p} - \overline{\boldsymbol{p}}) + \boldsymbol{e}_{i}]^{2}$$
[10]

Differentiating with respect to p and rearranging yields the optimal inflation rate under model 1  $(\vec{p}_{EMU1})$ :

$$\vec{p}_{EMU1} = \vec{p} - \frac{\sum_{i=1}^{n} a_i f_i g_i e_i}{1 + \sum_{i=1}^{n} a_i^2 f_i g_i - \sum_{i=1}^{n} f_i g_i}$$
[11]

Putting [11] in [8] gives the per-period level of country 1 output under model 1,  $y_{1,EMU1}$ .

$$y_{1,EMU1} = \overline{y}_{1} - \boldsymbol{a}_{1} \left[ \frac{\sum_{i=2}^{n} \boldsymbol{a}_{i} \boldsymbol{f}_{i} \boldsymbol{g}_{i} \boldsymbol{e}_{i}}{1 + \sum_{i=1}^{n} \boldsymbol{a}_{i}^{2} \boldsymbol{f}_{i} \boldsymbol{g}_{i} - \sum_{i=1}^{n} \boldsymbol{f}_{i} \boldsymbol{g}_{i}} \right] + \left[ 1 - \frac{\boldsymbol{a}_{1}^{2} \boldsymbol{f}_{1} \boldsymbol{g}_{1}}{1 + \sum_{i=1}^{n} \boldsymbol{a}_{i}^{2} \boldsymbol{f}_{i} \boldsymbol{g}_{i} - \sum_{i=1}^{n} \boldsymbol{f}_{i} \boldsymbol{g}_{i}} \right] \boldsymbol{e}_{1} \qquad [12]$$

Note that so long as country 1's output is responsive to inflation surprises ( $a_1 > 0$ ), it puts some weight on the output target ( $f_1 > 0$ ) and its welfare counts in the ECB decisions ( $g_1 > 0$ ), then the country 1's shock will be at least partly stabilised (the coefficient on  $e_1$  lies between zero and unity). Putting [11] and [12] into country 1's loss function and taking expectations we obtain the expected loss:

$$E(L_{1,EMU1}) = \frac{1 - f_1}{2(1 + r)^2} \sum_{i=1}^n \sum_{j=1}^n a_i a_j f_i f_j g_i g_j s_{e_i e_j} + \frac{f_1}{2(1 + r)^2} \left[ (1 + r - a_1^2 f_1 g_1)^2 s_{e_1}^2 - 2a_1 (1 + r - a_1^2 f_1 g_1) \sum_{i=2}^n a_i f_i g_i s_{e_1 e_i} + a_1^2 \sum_{i=2}^n \sum_{j=2}^n a_i a_j f_i f_j g_i g_j s_{e_i e_j} \right]$$

$$[13]$$

Where  $\mathbf{r} = \sum_{i=1}^{n} \mathbf{a}_{i}^{2} \mathbf{f}_{i} \mathbf{g}_{i} - \sum_{i=1}^{n} \mathbf{f}_{i} \mathbf{g}_{i}$  is a constant and  $\mathbf{s}_{e_{i}e_{j}}$  gives the covariance between country *i* and country *j* supply shocks (or the variance of country *i* shocks when i = j).

[13] looks a rather unwieldy expression, but does in fact have a rather intuitive interpretation. The first term (not in square brackets, and pre-multiplied by 1 -  $f_1$ ) gives the welfare loss arising from inflation variability. This is high the more highly correlated are shocks. That is because, in this model, monetary policy is more likely to be activist when there is a high degree of consensus (so the  $s_{e_ie_i}$  terms are large and most of the union want stabilisation to go in the same direction).

The second term (in square brackets, and pre-multiplied by  $f_1$ ) gives the welfare loss arising from output variability. This is high when  $S_{e_1}^2$  is high and  $g_1$  is low (in other words, when country 1 shocks are large but it has little influence over ECB choices). The second and third parts state that losses from output variability will be higher still when (i)  $S_{e_1e_i}$  is low for all *i* (country 1 shocks do not covary with other countries') but (ii)  $S_{e_ie_j}$  is high (for *i*, *j*  $\otimes$  1) so that other countries' shocks do covary amongst themselves. In that kind of set-up, country 1 would consistently be outvoted by a core group of countries who have all suffered a similar shock and hence want a broadly similar monetary policy. Note this effect is mitigated when  $a_1$  is small, since country 1 output would be insulated from inflation surprises (we look in some detail at the importance of the *a* parameter in section 6).

From [13] the welfare cost implications for country 1 (or any country in the union) of expanding the union (raising *n*) are uncertain. First, adding an extra country would probably lower  $g_1$ , which captures the importance of country1 in the social planner's welfare function, thus making EMU less attractive. Second, and perhaps more importantly, it would give us a whole new set of covariance parameters. Let the new country be indexed by *c*. If country *c* were "close" to

country1 ( $\boldsymbol{s}_{e_1e_c}$  large) that would tend to depress the net cost of EMU. If country  $\boldsymbol{c}$  were "distant" from country 1 and "close" to other members ( $\boldsymbol{s}_{e_1e_c}$  small but  $\boldsymbol{s}_{e_ie_c}$  large for 1 < i < c) that would tend to raise the net cost of EMU.

# EMU Model 2

Now the focus is on aggregate output. The loss function is written as:

$$L_{EMU2} = 0.5 \frac{1}{n} \sum_{i=1}^{n} (1 - f_i) (p - \overline{p})^2 + 0.5 \frac{1}{n} \sum_{i=1}^{n} f_i \left[ \sum_{i=1}^{n} d_i (y_i - \overline{y}_i) \right]^2$$
[14]

The ECB's weight on output is a simple average of the f parameters in each member state.  $d_i$  is a country's share in union-wide GDP. Then, if  $y_i$  and  $\overline{y}_i$  are measured in natural logs, the term in square brackets will give the percentage deviation in total EU output from target. To see this, note that a 10% shock to country 2 output coupled with a 4% shock to country 1 output would raise EU output by approximately 8% *if* country 2 were twice the size of country 1  $(0.10 * \frac{2}{3} + 0.04 * \frac{1}{3} = 0.08)$ .

The Phillips curves are as before:

$$y_i = \overline{y}_i + \boldsymbol{a}_i (\boldsymbol{p} - \boldsymbol{p}^e) + \boldsymbol{e}_i$$
[15]

Using the fact that  $p^e = \overline{p}$  in [15] and substituting into [14] the ECB must solve:

$$\min_{\boldsymbol{p}} L_{EMU2} = 0.5 \frac{1}{n} \sum_{i=1}^{n} (1 - \boldsymbol{f}_{i}) (\boldsymbol{p} - \overline{\boldsymbol{p}})^{2} + 0.5 \frac{1}{n} \sum_{i=1}^{n} \boldsymbol{f}_{i} \left[ \sum_{i=1}^{n} \boldsymbol{d}_{i} \boldsymbol{a}_{i} (\boldsymbol{p} - \overline{\boldsymbol{p}}) + \boldsymbol{d}_{i} \boldsymbol{e}_{i} \right]^{2}$$
[16]

Differentiating with respect to p and rearranging yields the optimal inflation rate across the union under model 2 ( $\vec{p}_{EMU2}$ ):

$$\vec{p}_{EMU2} = \vec{p} - \left(\frac{f_a a_w}{1+q}\right) \sum_{i=1}^n d_i e_i$$
[17]

Where 
$$\boldsymbol{q} = \frac{1}{n} \sum_{i=1}^{n} \boldsymbol{f}_{i} \sum_{i=1}^{n} \boldsymbol{d}_{i} \boldsymbol{a}_{i}^{2} - \frac{1}{n} \sum_{i=1}^{n} \boldsymbol{f}_{i}$$
 is a constant  
 $\boldsymbol{f}_{a} = \frac{1}{n} \sum_{i=1}^{n} \boldsymbol{f}_{i}$  is the average  $\boldsymbol{f}$  parameter  
and  $\boldsymbol{a}_{w} = \sum_{i=1}^{n} \boldsymbol{d}_{i} \boldsymbol{a}_{i}$  gives the impact on aggregate EU output of a unit shock to inflation

There is some symmetry between [17] and [4], the optimal domestic policy rule (note that  $\Sigma d_i e_i$  is the shock to aggregate EU output). That is to be expected since in model 2 the union is behaving as a single country, rather than a set of governors representing member states each with a different vote.

Putting [17] in [15] gives the per-period level of country 1 output, *y*<sub>1</sub>.

$$y_{1} = \overline{y}_{1} - \boldsymbol{a}_{1} \left[ \left( \frac{\boldsymbol{f}_{a} \boldsymbol{a}_{w}}{1 + \boldsymbol{q}} \right) \sum_{i=2}^{n} \boldsymbol{d}_{i} \boldsymbol{e}_{i} \right] + \left[ 1 - \left( \frac{\boldsymbol{f}_{a} \boldsymbol{a}_{w}}{1 + \boldsymbol{q}} \right) \boldsymbol{d}_{1} \right] \boldsymbol{e}_{1}$$
[18]

It is interesting to compare the coefficient on the  $e_1$  term in each of models 1 and 2 (equations [12] and [18]). In model 2, total EU output (rather than welfare in each individual country) is the focus. For that reason, stabilisation of the country 1 shock does not depend solely on the country 1 preference parameter  $f_1$ , and the response of country 1 output to inflation surprises ( $a_1$ ), but rather on a weighted average of these parameters in all countries ( $f_a$  and  $a_w$ ).

Finally, putting [17] and [18] into the country 1 loss function and taking expectations gives the expected country 1 loss under model 2.

$$E(L_{1,EMU2}) = \frac{1 - f_1}{2(1 + q)^2} \left[ f_a^2 a_w^2 \sum_{i=1}^n \sum_{j=1}^n d_i d_j s_{e_i e_j} \right] + \frac{f_1}{2(1 + q)^2} \left[ (1 + q - a_1 f_a a_w d_1)^2 s_{e_1}^2 - 2a_1 (1 + q - a_1 f_a a_w d_1) f_a a_w \sum_{i=1}^n d_i s_{e_1 e_i} \right] [19] + a_1^2 f_a^2 a_w^2 \sum_{i=1}^n \sum_{j=1}^n d_j d_j s_{e_i e_j}$$

As with equation [13], the first term (pre-multiplied by 1- $f_1$ ) gives the welfare loss arising from inflation variability. The second term (pre-multiplied by  $f_1$ ) gives the welfare loss arising form output variability. The intuition is broadly as before. The inflation cost will be high when shocks covary. The output cost will be high if country 1 were to find herself on the periphery of a tightly defined core ( $s_{e_1e_i}$  is small  $\ll i$  1 and  $s_{e_ie_j}$  is large  $\ll i,j$  1), but low if its economy were well integrated with the other members.

# **3.** Calibrating the model

The models set out above allow us to compare output/inflation variability under three alternative monetary regimes. To derive numerical estimates of this variability for countries using the above framework, we must first assign values to each of the structural parameters ( $a_i$ ,  $f_i$ , g and  $s_{e_ie_j}$  for i,j = 1, ..., n). These are discussed in detail below, but briefly, in order to obtain plausible parameter values for the calibration we use estimates based on recent empirical studies of the UK and other countries. In what follows we take the UK as the reference for country 1 parameter values. We note here, however, that either implicitly, as in our choice of the value of the preference parameter in the loss function, or explicitly, as in our use of estimates from an empirical study for values of the slope of our supply schedules, the ranges of uncertainty around these values are considerable. And indeed the Lucas critique also imparts major uncertainty into a study such as this. When we calculate the value of our loss functions below we vary substantially the value of these parameters in order to take account of, we hope, at least some of this uncertainty.

# The output response to inflation surprises (a<sub>i</sub>)

Swank (1997) estimates Phillips curves for 16 economies. For example his equations imply that the UK  $a(a_1)$ , is quite low relative to other countries (see table A1.1, Appendix 1). The result that both French and German output are more responsive to inflation surprises is consistent with other empirical work<sup>(7)</sup>. It also has some intuition if we accept that a longer history of credible monetary has encouraged more workers to lock themselves in to longer nominal wage contracts, in

<sup>(7)</sup> See for example Ball, Mankiw and Romer (1988) and Britton and Whitley (1997).

the manner suggested by Gray (1978). However, the slope of the short-run Phillips curve will depend on many factors in addition to this.

# Output/inflation preferences $(f_i)$

Each  $f_i$  is the preference parameter of a particular monetary authority. For  $f_1 = 0$ , country 1 puts no weight on output. For  $f_1 = 1$  country 1 puts no weight on inflation.

There is no single best way to measure deep preference parameters like  $f_i$ . We could take an empirical approach. Swank (1997) sets up a model, similar to ours, of a monetary authority that responds to supply shocks (taking the Phillips curve as given) and uses past output and inflation outturns to provide econometric estimates of f (he obtains  $f_1 = 0.83$  for the UK). At a more theoretical level, we might use work by Feldstein (1996) who looks at the welfare costs of small positive rates of inflation (as distinct from price stability). A recent Bank paper – Bakhshi, Haldane and Hatch (1997) – applies this method to the UK economy<sup>(8)</sup>. They suggest that cutting inflation by 1 percentage point would, by removing tax distortions, raise output by 0.25% in steady state. That is consistent with a  $f_1$  close to 0.8. Such derivations are vulnerable to criticism on the grounds that 'true' preferences cannot necessarily be read off an empirical measure of the costs of inflation. We nevertheless set  $f_1 = 0.8$  as our benchmark. This figure was also used in King (1996)<sup>(9)</sup>. For reasons of symmetry, we set  $f_i = 0.8$  in all cases. It might be argued that other countries (and notably Germany) place more weight on deviations from the inflation target than the UK ( $f_i < f_1$ ), but there is little evidence to support this<sup>(10)</sup>. Nevertheless, as a diagnostic, we consider a range of values for the f parameters.

# Relative bargaining strength (g<sub>i</sub>)

If the European Central Bank (ECB) is modeled as a benign social planner, one might take the view that g reflects the size of the a country's economy relative to all countries participating in

<sup>(8)</sup> Bakhshi, Haldane and Hatch (1997) 'Some costs and benefits of price stability in the United Kingdom'. Paper presented at the NBER conference on price stability (also available in the Bank's working paper series, No.78).
(9) King (1996) 'How should Central Banks reduce inflation? - conceptual issues', in *Achieving price stability*, Federal Reserve Bank of Kansas City.

<sup>(10)</sup> See Alesina and Summers (1993).

EMU. Then  $g_i$  in model 1 would take on the same values as  $d_i$  in model 2 (but models 1 and 2 still have important differences, as we demonstrate below). Another possibity is that  $g_i$  depend on the number of votes given to each member state at the Council of Ministers<sup>11</sup>.

# Variances and covariances of supply shocks ( $s_{e,e_i}$ for i, j = 1,...,n)

Bayoumi and Eichengreen (1996), hereafter BE, provide estimates of structural vector auto regressions (SVARs) in output and prices for a number of EU countries. By comparing their time series for UK and other supply shocks (identification is based on the assumption that supply shocks have a permanent effect on output) we obtained estimates of  $\boldsymbol{s}_{e_i e_j}$  for i, j = 1, ..., n. These are presented in Table A1.2 (Appendix 1). We note that BE, who use data prior to German reunification, find that UK supply shocks are (i) larger and (ii) less well correlated with the EU core than is found in a more recent paper by Chadha and Hudson (1998/9?). Such differences, as we discuss below, have important implications for the cost estimates in section 5.

# 4. From 'utils' to GDP space

Armed with a range of values for the structural parameters we can now estimate the net cost of EMU in terms of utils. Clearly this is not 'user-friendly'. We can provide a more intuitive metric against which to gauge the 'cost' of EMU (i.e., the additional volatility of output and inflation that derives from differential responses across regimes to primitive supply-side disturbances). We do this by asking what permanent reduction in expected output below  $\overline{y}$  would cause a level of disutility equivalent to joining EMU (under model 1 or model 2). That is, the reduction in utility is measured in output space whereas clearly in actuality output will on average be at its natural rate, whether in or out of EMU. In other words, money is neutral 'in the long run' in this model.

Let I be the reduction in output that is equivalent to this additional volatility. In this case, then, we need to solve, for I, the following expression:

<sup>&</sup>lt;sup>11</sup> In the event, these two alternative definitions gave almost identical results. Not surpisingly, a country's share of the vote at the Council of Ministers appears closely related to its share of EU wide GDP.

$$E(L_E) = E\left[\frac{1-f_1}{2}(\vec{p}-\vec{p})^2 + \frac{f_1}{2}(\vec{y}-\vec{y}-l)^2\right]$$

 $L_{\rm E}$  is the loss under EMU,  $\vec{p}$  and  $\vec{y}$  are, respectively, the optimal inflation rate and output level when a country is free to stabilise (these depend  $e_1$ ). Substituting from [4] and [5] for  $\vec{p}$  and  $\vec{y}$ we note that, since the expected value of the cross product terms in the second expansion is zero, this reduces to:

$$E(L_E) = E(L_D) + \frac{f}{2}I^2$$
$$I = \sqrt{\frac{2[E(L_E) - E(L_D)]}{f}}$$

 $L_{\rm D}$  is the (minimised) loss under optimal domestic policy. So the 'GDP cost' of EMU is a nonlinear transformation of the additional expected loss in util terms.

# 5. Results

# Table 1 : Estimates of welfare loss from additionaloutput and inflation variability due to loss of monetaryautonomy

Share of GDP (percent)

EMU model 1	Baseline <sup>(a)</sup>	1.16
Range	Upper <sup>(b)</sup>	1.79
	Lower <sup>(b)</sup>	0.68
EMU model 2	Baseline <sup>(a)</sup>	1.08
EMU model 2 Range	Baseline <sup>(a)</sup> Upper <sup>(b)</sup>	<b>1.08</b> 2.06

Notes: (a) All parameters are as shown in Appendix 1

(b) a parameters may vary from one half to double their estimated value. f parameters in countries other than the UK may vary from 0.7 to 0.9. The set of other members is assumed to include at least France and Germany but then may include any combination of the other nine countries listed in Appendix 1, table A1.2.

Table 1 gives a range of estimates for the permanent reduction in GDP that is equivalent to the additional output/inflation variability associated with the two alternative forms of EMU outlined above. Of course this range is not in any sense a 'complete' measure of the cost of monetary union since we do not vary the structure<sup>(12)</sup> of the model that we use, or try to assess many of the other costs associated with EMU. Our benchmark calculations assume country 1 joins with a group of eleven countries. Given the uncertainties surrounding not only the chosen parameter values, we would not want to place much weight on these point estimates. At this stage we note simply that the cost to country 1 of joining under model 2 looks to be a little lower than under model 1. This result is discussed in section 6.

<sup>(12)</sup> In particular we note that ignoring demand shocks and a role for fiscal stabilisation policy are important omissions from our simple analysis.

We also derive a range of values for the country 1 stabilisation cost by allowing some variation in both the structural parameters (a and f) and the set of other members. On this basis, the cost looks to be equivalent to a permanent reduction in GDP of between 0.6% and 2.0%. In this paper, we do not present results based on alternative estimates of the variance-covariance matrix of supply shocks. However some recent internal Bank work finds that the size of the UK shock may be a little smaller than in Bayoumi and Eichengreen (1996). Using this alternative figure lowers the stabilisation cost quite considerably. Losing the ability to stabilise one's own economy is obviously less burdensome if supply shocks are small.

# 6. An 'ideal' European Central Bank?

An obvious question to ask is 'who would make the best partner in a monetary union?'. Here we show that the first best solution would be a partner who was identical in all respects. However, when that partner differs in any one respect it need not be desirable, and in general will be undesirable, for them to be alike in any remaining aspects. This is an example of a second best problem. We then go on below to look at a simple two country monetary union where, for sake of argument, country 1 joins with one other country alone. That makes it easier to provide intuitive answers to questions, involving these second best issues, such as: "How should policy decisions be taken (*i.e.* do we prefer model 1 or model 2)?" and "other things constant, what is the optimal structure of a monetary union?"

With only two economies we can think of the two shocks  $e_1$  and  $e_2$  as the sum of common (**h**) and idiosyncratic ( $e_i$ ) components. That is:

$$\boldsymbol{e}_1 = \boldsymbol{h} + \boldsymbol{e}_1 \tag{26}$$

$$\boldsymbol{e}_2 = \boldsymbol{h} + \boldsymbol{e}_2 \tag{27}$$

Where

$$\mathbf{E}(\boldsymbol{h}.\boldsymbol{e}_1) = \mathbf{E}(\boldsymbol{h}.\boldsymbol{e}_2) = \mathbf{E}(\boldsymbol{e}_1.\boldsymbol{e}_2) = 0$$
[28]

The three variance parameters  $(\mathbf{s}_{e_1}^2, \mathbf{s}_{e_2}^2 \text{ and } \mathbf{s}_h^2)$  can easily be recovered from the time series properties of the BE shocks  $(e_1 \text{ and } e_2)$  by squaring [26] and [27], taking expectations and using the orthogonality condition [28]. For the remainder of this paper, we shall use the  $[e_1, e_2]$  and  $[\mathbf{h}, \mathbf{e}_1, \mathbf{e}_2]$  notation interchangeably. Observing that  $e_1$  and  $e_2$  were perfectly correlated we would, in the new terminology, find that both  $s_{e_1}^2$  and  $s_{e_2}^2$  were zero (there were no idiosyncratic components). Observing that  $e_1$  and  $e_2$  were completely unrelated, we would find that  $s_h^2$  was zero (there was no common component).

Putting the new shock notation in [11] and [12] and setting n = 2, we obtain expressions for the common inflation rate and country 1 output under EMU model 1:

$$\vec{p}_{EMU1} = \vec{p} - \left[ \frac{(a_1 f_1 g_1 + a_2 f_2 g_2) h + a_1 f_1 g_1 e_1 + a_2 f_2 g_2 e_2}{1 + a_1^2 f_1 g_1 + a_2^2 f_2 g_2 - f_1 g_1 - f_2 g_2} \right]$$
[11']

$$y_{1,EMU1} = \overline{y}_{1} - \boldsymbol{a}_{1} \left[ \frac{(\boldsymbol{a}_{1} \boldsymbol{f}_{1} \boldsymbol{g}_{1} + \boldsymbol{a}_{2} \boldsymbol{f}_{2} \boldsymbol{g}_{2}) \boldsymbol{h} + \boldsymbol{a}_{1} \boldsymbol{f}_{1} \boldsymbol{g}_{1} \boldsymbol{e}_{1} + \boldsymbol{a}_{2} \boldsymbol{f}_{2} \boldsymbol{g}_{2} \boldsymbol{e}_{2}}{1 + \boldsymbol{a}_{1}^{2} \boldsymbol{f}_{1} \boldsymbol{g}_{1} + \boldsymbol{a}_{2}^{2} \boldsymbol{f}_{2} \boldsymbol{g}_{2} - \boldsymbol{f}_{1} \boldsymbol{g}_{1} - \boldsymbol{f}_{2} \boldsymbol{g}_{2}} \right] + \boldsymbol{h} + \boldsymbol{e}_{1}$$
[12]

Putting the new shock notation in [17] and [18] and setting n = 2, we obtain expressions for the common inflation rate and country 1 output under EMU model 2:

$$\vec{p}_{EMU2} = \vec{p} - \left[ \frac{0.5(f_1 + f_2)(d_1a_1 + d_2a_2)(2h + d_1e_1 + d_2e_2)}{1 + 0.5(f_1 + f_2)(d_1a_1 + d_2a_2)^2 - 0.5(f_1 + f_2)} \right]$$
[17]

$$y_{1,EMU2} = \overline{y}_1 - \boldsymbol{a}_1 \left[ \frac{0.5(\boldsymbol{f}_1 + \boldsymbol{f}_2)(\boldsymbol{d}_1 \boldsymbol{a}_1 + \boldsymbol{d}_2 \boldsymbol{a}_2)(2\boldsymbol{h} + \boldsymbol{d}_1 \boldsymbol{e}_1 + \boldsymbol{d}_2 \boldsymbol{e}_2)}{1 + 0.5(\boldsymbol{f}_1 + \boldsymbol{f}_2)(\boldsymbol{d}_1 \boldsymbol{a}_1 + \boldsymbol{d}_2 \boldsymbol{a}_2)^2 - 0.5(\boldsymbol{f}_1 + \boldsymbol{f}_2)} \right] + \boldsymbol{h} + \boldsymbol{e}_1$$
[18']

#### UK's preferred institutional structure

The results in table 1 suggest country 1 would be better off under model 2 where the ECB targets aggregate EU output. It turns out that this is driven primarily by the fact that country 1 output appears to be less responsive to inflation surprises than the norm (in fact the UK *a*, the baseline for country 1 parameter values, is estimated to be lower than the *a* parameter in all countries other than Ireland and Italy).

Consider the following scenario: let h = 0,  $e_1 = 0.01$  and  $e_2 = -0.01$  (there is no common shock, idiosyncratic shocks are equal and opposite). Moreover, assume that  $d_1 = d_2 = 0.5$  (the economies are identical in size). Let  $a_2 = 1.367$ , the average across the group of eleven initial EMU members.

Putting these values into [11'], [12'], [17'] and [18'] we obtain the following expressions for the common inflation rate and country 1 output under EMU models 1 and 2.

$$\vec{p}_{EMU1} = \vec{p} - \left[\frac{0.01(a_1f_1g_1 - a_2f_2g_2)}{1 + a_1^2f_1g_1 + a_2^2f_2g_2 - f_1g_1 - f_2g_2}\right]$$
[11"]

$$y_{1,EMU1} = \overline{y}_1 - \boldsymbol{a}_1 \left[ \frac{0.01 (\boldsymbol{a}_1 \boldsymbol{f}_1 \boldsymbol{g}_1 - \boldsymbol{a}_2 \boldsymbol{f}_2 \boldsymbol{g}_2)}{1 + \boldsymbol{a}_1^2 \boldsymbol{f}_1 \boldsymbol{g}_1 + \boldsymbol{a}_2^2 \boldsymbol{f}_2 \boldsymbol{g}_2 - \boldsymbol{f}_1 \boldsymbol{g}_1 - \boldsymbol{f}_2 \boldsymbol{g}_2} \right] + 0.01$$
[12"]

$$\bar{\boldsymbol{p}}_{EMU2} = \bar{\boldsymbol{p}}$$
[17"]

$$y_{1,EMU2} = \bar{y}_1 + 0.01$$
[18"]

For h = 0,  $e_1 = 0.01$  and  $e_2 = -0.01$  there is a conflict of interest. Country 1 has suffered a positive supply shock and would like a tighter monetary policy. The foreign country has suffered a negative supply shock and would like a looser monetary policy. Whose preferences dominate?

Since our parameter estimates are such that  $a_1 f_1 g_1 < a_2 f_2 g_2$ , the social planner (model 1) would always push for a small rise above  $\overline{p}$  (equation [11"]). The justification is simply that output would rise by more in Foreign than it would fall in country  $1(a_2 > a_1)$ . Conversely, under model 2 we set  $p = \overline{p}$  (equation [17"]) because there is no aggregate shock. While EMU model 1 is socially optimal (given the welfare weights implicit in  $g_i$  for i = 1, ..., n) country  $1^{(13)}$  will always lose out when shocks are offsetting and hence prefer the netting-out approach of model 2.

<sup>(13)</sup> Along with any other countries where output is not that responsible to inflation surprises ( $a_i$  is small)

#### **Optimal degree of conservativeness in other countries**

It is often argued that countries would prefer partners in a monetary union to have similar structural parameters (here  $\mathbf{a}_i$  and  $\mathbf{f}_i$ ). In our work, as demonstrated above, this result emerges only as a special case. Consider a union between two almost identical economies which differ only in that supply shocks are (possibly) asymmetric and the preference parameters (possibly) differ. More precisely, let  $\mathbf{a}_1 = \mathbf{a}_2 = 1$ ,  $\mathbf{g}_1 = \mathbf{g}_2 = 0.5$  and  $\mathbf{s}_{e_1}^2 = \mathbf{s}_{e_2}^2$  (so supply shocks, on average, are of the same magnitude). The first two assumptions make model 1 and 2 identical, for present purposes.

The three-dimensional chart below shows how the cost of joining EMU would, given the above set of parameters, vary with the foreign country's relative weight on output (which runs from right to left) and the correlation between  $e_1$  and  $e_2$  (which runs from back to front).





We note three things in particular. First, at  $f_2 = 0$ , the cost of a monetary union is invariant to the degree of correlation between supply shocks. When Foreign is infinitely conservative (and puts no weight on output), she will always vote against stabilisation. It makes no odds, from a country 1

perspective, whether the shock is common or not. The 'cost' of forming a monetary union would depend only on  $\mathbf{s}_{e_1}^2$  and bargaining strength  $\mathbf{g}_1 \pmod{1}$  the number of countries in the union (model 2). Second, the cost of EMU is zero at  $\mathbf{f}_2 = 0.8$  and a correlation coefficient of unity. Given the assumptions about  $\mathbf{a}$ ,  $\mathbf{g}$  and the magnitude of supply shocks, the economies are then identical. Loosing monetary autonomy imposes no cost because Foreign would want the same response period by period anyway. Third, as the degree of correlation falls towards zero we would like Foreign to be more inflation averse (have a lower  $\mathbf{f}_2$ )<sup>(14)</sup>. It is worth taking a moment to consider why we might prefer other countries to have differing views about the relative importance of output/inflation stabilisation.

One clear advantage in having an *ultra*-conservative partner is that the ECB will no longer be asked to stabilise foreign country specific shocks ( $e_2$  drops out of [11'] and [12'] as  $f_2$  tends to zero). Such stabilisations hurt country 1 first as inflation moves away from  $\bar{p}$  and second as output moves away from  $\bar{y}_1$ . The downside, of course, is that whenever  $f_2$  differs from  $f_1$ , Foreign will want a different response to the common shock. The tradeoff apparent in the chart is merely reflective of the fact that, as e shocks come to dominate (the correlation between country 1 and Foreign supply shocks falls), the benefits of a low  $f_2$  begin to outweigh the costs. The analysis is given an extra twist if we relax the  $a_1 = a_2$  assumption. If  $a_1$  falls significantly below  $a_2$  country 1 may ultimately want the partner to be less inflation averse. The reason is that, when Foreign output is *ultra*-responsive to inflation surprises ( $a_2$  is large), country 1 becomes concerned that Foreign will vote for minimal stabilisation of the common shock (she gets more bang for her buck). This effect can be mitigated if  $f_2$  lies above  $f_1$ , so that Foreign places a higher weight on output deviations (and wants to offset a greater proportion of the common shock). Hence we drive a wedge between the preference parameters to correct for the  $a_1 (S) a_2$  distortion.

Chart 1 illustrates a second best problem. Ideally, (i)  $\mathbf{s}_{e_1}^2 = \mathbf{s}_{e_2}^2 = 0$  (the supply shocks are perfectly correlated), (ii)  $\mathbf{a}_1 = \mathbf{a}_2$  and (iii)  $\mathbf{f}_1 = \mathbf{f}_2$ . But whenever a single condition fails, it becomes optimal to modify one or both of the other two.

<sup>(14)</sup> There is a sequence of minima across the three-dimensional surface (*i.e.* a valley) running from  $f_2 = 0.8$ , correlation = 1 at the front to  $f_2 = 0$ , correlation = 0 at the back. In fact, because of the enforced symmetry between the UK and Foreign, this valley is linear in  $f_2$ /correlation space: the optimal Foreign f is given as 0.8 times the correlation between UK and Foreign shocks.

# 7. Summary and conclusions

Although a large degree of uncertainty must surround the precise numbers presented, the simple framework used in this paper can be used to address important questions concerning stabilisation like "if a country were to join a monetary union, what factors influence welfare, what kind of institutional structure might best suit its needs, and how might these factors interact?" One firm conclusion to emerge, which is more likely than the numbers to be robust across models, is that only when members of the union have the same structural parameters (and perfectly correlated shocks) will it be optimal for a new member to have these structural parameter values. This illustrates the problem of second best. In our model, in a first best world (i) supply shocks are identical, (ii) transmission mechanisms are identical and (iii) output/inflation preferences are identical. But we know that (i) almost certainly does not hold, and it then becomes optimal to modify (ii) and (iii). The example we gave was of a union between two countries who differed only to the extent that supply shocks were imperfectly correlated. Country 1 would then prefer to have a partner that was <u>more</u> conservative (*i.e.* more inflation averse) and hence less prone to stabilise output. This conservativeness was unrelated to an inflationary bias.

With regard to institutional structures, we found that when policy is decided by voting representatives (model 1), stabilisation will tend to favour those economies where output is most responsive to inflation surprises (and stabilisation is 'cheap'). For that reason, we conclude (subject, of course, to our Phillips curve estimates) that country 1, along with other countries where output is not that responsive to inflation surprises, would prefer EMU model 2. In this model shocks are netted out across countries before policy decisions are taken; no reference is made to the 'cheapness' with which shocks can be offset on a country-by-country basis.

# **Appendix 1 : Miscellaneous tables**

Country	а	f	g
UK	0.408	0.8	0.14
AUT	3.464	0.8	0.03
BEL	1.494	0.8	0.03
FIN	0.718	0.8	0.01
FRA	2.344	0.8	0.19
GER	2.690	0.8	0.31
IRE	0.205	0.8	0.01
ITA	0.376	0.8	0.14
NET	0.942	0.8	0.05
POR	0.815	0.8	0.01
SPA	0.623	0.8	0.07

# **Table A1.1 : Baseline parameter values**

# Table A1.2: Supply shock correlations and standard deviations

	UK	AUT	BEL	FIN	FRA	GER	IRE	ITA	NET	POR	SPA
UK	1.80										
AUT	-0.25	1.80									
BEL	0.12	0.56	2.80								
FIN	-0.04	0.11	0.06	1.80							
FRA	0.12	0.50	0.53	0.12	3.40						
GER	0.12	0.32	0.36	0.22	0.30	2.20					
IRE	0.05	0.08	0.02	0.23	0.21	0.00	2.10				
ITA	0.28	0.06	0.00	0.32	0.28	0.21	0.14	3.00			
NET	0.13	0.29	0.52	0.25	0.34	0.54	0.11	0.39	3.30		
POR	0.27	-0.03	0.40	0.13	0.33	0.21	0.01	0.22	0.11	6.10	
SPA	0.01	0.25	0.23	0.07	0.21	0.33	0.15	0.20	0.17	0.51	5.70

Note: (a) Source Bayoumi and Eichengreen (1996)

(b) Numbers shows down the leading diagonal give the standard deviation of supply shocks (as a percentage of quarterly GDP) in each country. Off diagonal elements are the correlation coefficient.

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